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Agent-Based Modelling of Pragmatic Legitimacy as Organizational Conflict Control

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Abstract: Pragmatic legitimacy drives the organization to minimize conflicts by increasing the felt need satisfaction of employees. As a conflict control, Pragmatic Legitimacy Model (PLM) is anchored on the premise that organizational behaviours are desirable within socially constructed system that caters employees' interests. An adaptation of Joshua Epstein's Model of Civil Violence (2002) reflected as Rebellion Model in Netlogo v. 5.2.1, the model-simulation depicts that the strength of the pragmatic legitimacy does not depend only on the number of employee who are satisfied but on the degree on which the organization was able to control that complex need of each employee which leads to their satisfaction. Thus, for pragmatic legitimacy to be beneficial, the organization must direct less in specific benefits for an individual employee and, instead, more responsive to the employees' larger interest.

Keywords: ABMS, satisfaction, conflict-control, employees' felt needs, theory development, social science

I. INTRODUCTION

Pragmatic legitimacy is considered as a central concept in an organizational control. It has become one of the most cited theories in organizational arena (Tilling, n.d., Deegan, 2002; Deegan et al., 2002; Milne and Patten, 2002; Cho and Patten, 2006)) more particularly on organizational development and cooperation (Brinkerhoff, 2005). In fact, it has long been recognised as a core element in political and governance regimes, dealing with the relationship between societal acceptance of regimes and institutions and their ability to exercise power and authority effectively (Brinkerhoff, 2005; Weber, 1947) making it a license that operates for an organization to survive in a society (Chung, 2010).

Organizational theory suggests that organizational survival depends not just on material resources and technical information, but also on the organization's perceived legitimacy (Powell & DiMaggio, 1991). As a critical feature in organizational survival, organizational legitimacy has been explored through a diverse range of theoretical lenses, including institutional theory (Ruef & Scott, 1998; Scott, Ruef, Mendel, & Caronna, 2000), resource dependency theory (Pfeffer & Salancik, 1978), organizational ecology (Aldrich, 1979; Aldrich & Marsden, 1988; Hannan & Freeman, 1989), and building organization-public relationships (Patel, Xavier, & Broom, 2005).

From its vague beginning, legitimacy has expanded its scope to sociology (Kumar & Sunan, 2008), political science (Zeldith, 2001), organizational management (Hegtvedt, 2004), business (Etzioni, 1987) and social interaction (Kelman, 2001). All these domains consider legitimacy, despite its vague characteristics, as a constant exchange of relationship between the organization and its constituents, a guiding force that direct and redirect the movement of an organization. Hence, the level of congruence between corporation's activities and expectations of that particular corporation's activities (see O'Donovan, 2002) is a direct reflection of its legitimacy. As Suchman (1995) stressed, managers can build a legitimacy reservoir through frequent and intense communication with the organizations' constituents and surroundings.

All these literatures suggest that "legitimacy should always be considered as a part of the emerging vocabulary of public relations scholars and practitioners as the discipline focuses more on relationship management" (Heath, 2001). However, despite all these claims on the importance of legitimacy in an organizational survival, less exploration were made that develop an account on how to control organizational conflicts as an inclusive entity that shows organizations' legitimacy. In fact, Patel, Xavier, & Broom (2005) recommended that a study should be conducted on the effect of legitimacy at different points in an organization's lifecycle (ie. researchers could consider how different type of legitimacy handles violence). This study, therefore, aims to develop a computation model based on the role of pragmatic legitimacy as a tool to control conflict or violence within the organization.

II. MODEL DEFINITION

Model Description

This Model on Pragmatic Legitimacy as an organizational conflict control is anchored on the premise that organizational behaviours and actions are desirable, proper, or appropriate within some socially constructed system of norms, values, beliefs, and definitions and of an individual's interests (Micro-level organizational Legitimacy). It acknowledges the idea that legitimacy relates to the instrumental value of the organisation in terms of how it fulfils the interest of its constituents (Pragmatic Legitimacy) The model further believes that organizations respond to their environment through the exchange of information. The exchange of information within a system will cause adjustment in both system structures and processes (Cutlip et al, 2000).

Model Assumptions

Given that both employees and communication are central to organizational legitimacy this paper borrows the following empirical principles:

- Employees behaviours are enacted in and through environmental influences and processes (Cutlip et al., 2000)
- Communication of such environmental influences and processes can lead to organizational adjustment and adaptation (Cutlip et al., 2000; Everett, 2001)
- Employees behaviours are enacted in and through organizational adjustment and adaptation (H. Aldrich, 1999; Buysse & Verbeke, 2003; Cutlip et al., 2000; Everett, 2001; Heugens et al., 2002)
- Communication of such organizational adjustment and adaptation can lead to organizational legitimacy (Dowling & Pfeffer, 1975; Suchman, 1995).

Thus, this study offers the following assumptions:

Assumption 1: Agent in an organization has basic needs that the organization must meet.

<u>Assumption 2</u>: Pragmatic Legitimacy defines the strength of the organization to meet the needs of its employees. <u>Assumption 3</u>: Display of employees' behaviour and felt-need through regular communication maximize the achievement of pragmatic legitimacy.

<u>Assumption 4</u>: Adjustment of organizational procedure in response to employees behaviour optimize organizations' achievement of pragmatic legitimacy.

Assumption 5: Employees' behaviours are influenced and/or sustained by organizational change.

Guided by these assumptions, this paper simulates how pragmatic legitimacy is instrumental in attaining and/or sustaining employees' satisfaction by controlling or minimizing conflict in the organization.

Model Parameters

This study is an Adaptation of Joshua Epstein's Model of Civil Violence (2002) reflected as Rebellion Model in Netlogo v. 5.2.1 (Wilensky, 2005). The model involves two major categories of actors:

"Agents" are members of the general population, in this study proportion of the rank and file employees of the organization, and may be actively rebellious or not. Epstein (2002) stressed that conflict (C) or violence in the system can be defined by two important components he called hardship (H) and legitimacy (L) and functionally related as:

G = H(1 - L); theoretically redefined in this study as C = N(1 - PPL).

"Cops" are the forces of the central authority, who seek out and arrest actively rebellious agents. In this study, proportion of employees with administrative function and are considered alter-ego of the central authority in their respective offices.

Other parameters include:

"Vision" - Number of lattice positions that the cop is able to inspect. In this study the proximity of the supervisor to the subordinates which affects the recognition of motives or acts of conflicts of the rank and file employees. Closer proximity provides higher chance of communication and/or identification of motives of conflicts.

"Government Legitimacy" - a generalized perception or assumption that the actions of an entity are desirable, proper, or appropriate within some socially constructed system of norms, values, beliefs, and definitions. In this study, it is the extent to which the organisation can act to serve the needs and interests of its constituents (Pragmatic Legitimacy). Thus, employees' felt need satisfaction (satisfied, moderately satisfied, not satisfied) defines legitimacy of the organization.

"Jail Term" - A random number in which the agent is arrested. This refers to the number of disciplinary move of the administration to control motive/acts of conflicts.

From these parameters, the model will determine the degree of which pragmatic legitimacy (in %) can control or reduce number of employees who are actively involved on conflicts within the organization, thus, increasing the number of employees with high satisfaction level.

III. SCENARIOS FROM THE MODEL

Scenarios of the model-simulation is reflected according to the degree of perceived pragmatic legitimacy implemented by organizations which can possibly be equated to Webbers' (1978) types of authority – charismatic, traditional, and legal-rational –each of which corresponds to a brand of leadership that is operative in contemporary society.

The model-simulation result for 90% pragmatic legitimacy revealed that 100% of the employees were satisfied to the central authority of the organization. This degree of pragmatic legitimacy in an organization expressed an authority which can be considered extraordinary for exerting effort to cater the needs of the organizations' constituents which happens when employees give their massive trust and unbreakable faith to their authority who manages the organization that provides their needs (Maboloc, 2015). This degree of pragmatic legitimacy convenes diverse and conflict-prone people behind the organization (Maboloc, 2015) reducing the probability of developing conflicts. As evident in table 1, no employees were not satisfied.

The 90% pragmatic legitimacy, however, can be problematic because it is somehow based on some form of messianic promise providing its employees or constituents almost all their needs. Extreme case of this leads to the personalization of power which can be mistakenly confused with engineered idolatry to central authority. This what makes this degree of pragmatic legitimacy unstable. Yes, it zero-down conflicts, but its practice make it short-lived (Weber, 1978) to the extent that the central authority loses its power of control – needs overtaking legitimacy (Dogan in Hawkesworth & Kogan 2002).

Conflict	Trial										Average
Involvement	1	2	3	4	5	6	7	8	9	10	
Less	480	480.0	480.0	480.0	480.0	480	480	480	480	480	480.0
Moderate	0	0.0	0.0	0.0	0.0	0	0	0	0	0	0.0
High	0	0.0	0.0	0.0	0.0	0	0	0	0	0	0.0

Table 1: Simulation results for 90% organization pragmatic legitimacy

The simulation results for 75% pragmatic legitimacy (Table 2) illustrates presence of central authority that can be considered as a legitimacy established based on tradition or order. The model simulated at 75% pragmatic legitimacy shows that majority of the employees have less chance to be involve in comflict (M=473.9) but, as noticed, presence of employees who are moderately into conflict (M=5.0) and are into actual conflict (M=1.2) are now evident. A number of employees whose felt need are not met can now be considered as minimal threat to conflict. This happens because, unlike the 90% pragmatic legitimacy where felt needs are taken care by the central authority, response to needs and distribution of resources is now associated with the organization's tradition and order which is based on some norms and practices. Here, pragmatic legitimacy had its reference to its connection to the past and justifies its actions by claiming that they conform with precedents (Coleman, n.d.).

History illustrates cases of these degree of pragmatic legitimacy. "As the ancients taught us," "As our originating sacred document declares," "As the founding fathers saw" are typical motifs and appeals of this pragmatic legitimacy. As we will see, traditional forms of authority never fully fade away. All authority rests on some variant of tradition or gets related back to it (Coleman). This leads to an organizations' legitimacy where central authority may suffer from a lack of regularity in the creation of legal standards (Maboloc, 2015). This lack of moral regularity creates few feeling of dissatisfaction among employees' felt need as evident in Table 2.

Conflict Trial Average **Involvement** 5 7 8 10 6 472.0 475.2 474.5 474.7 471.3 474.8 474.4 473.9 474.8 473.3 473.9 Less Moderate 4.6 6.8 4.0 6.8 4.5 4.5 4.7 5.3 4.0 5.1 5.0 High 0.8 1.3 0.8 1.9 0.8 1.1 0.8 0.8 1.3 1.0 1.1

Table 2.: Simulation results for 75% organization pragmatic legitimacy

The model-simulation result for 50% pragmatic legitimacy (Table 3) shows that still majority of the employee's needs are not into conflict (M=455.3) by the central authority of the organization. However, compared to previous degree of pragmatic legitimacy, numbers of employees who are moderately into conflict (M=19.6) and in actual conflict (M=5.2) are starting to increase. This simulation relates to Weber's legal-rational authority which manifests the power of the bureaucracy over the individual.

The result (Table 3) could mean that pragmatic legitimacy at this degree is now more legal and rational compared to the 90% and 75% pragmatic legitimacy. This time, the mode of responding to the felt needs of the employees are procedural and are based laws bestowed upon the central authority (Maboloc, 2015). In this degree of pragmatic legitimacy, the degree of responding to the employee's need is embodied in formal bureaucracy, the rule of law, the appeal to efficiency, and the rational fit between means and intended goals (Coleman, nd). Contemporary organization followed to this degree of pragmatic legitimacy. As the complexities of employees felt need arises, there is a need of a bureaucracy that embodies order and systematization to sustain legitimacy in the organization. However, while order and systematization are desirable, the central authority may not be able to fully address the problems and concerns of everyone, as what the development of organizations today suggests (Maboloc, 2015). Thus, conflict is not avoidable but can be managed.

Conflict	Trial										Average
Involvement	1	2	3	4	5	6	7	8	9	10	
Less	457.8	455.8	457.2	448.7	454.8	455.8	455.8	451.8	457.1	458.4	455.3
Moderate	17.2	19.8	17.8	23.9	20.0	19.2	19.7	22.1	19.1	17.1	19.6
High	5.1	4.5	5.1	7.4	5.3	5.1	4.6	6.2	3.8	4.5	5.2

Table 3: Simulation results for 50% organization pragmatic legitimacy

Generally, the model shows that pragmatic legitimacy order guided organizational interaction. This assumption is well-illustrated by the result of the model-simulation depicting the functional relation between pragmatic legitimacy and the employees' conflict involvement. It can de deduced from the simulation that the zero-violence due to high degree of employees' felt need satisfaction does not really reflect an ideal pragmatic legitimacy as discussed in Table 2. Reality shows that felt need of employees are multiple in nature and, as the complexities of employees felt need arises, there is a need of a bureaucracy that embodies order and systematization to sustain legitimacy in the organization. In the actual arena, the model-simulation suggests that the strength of the pragmatic legitimacy does not depend only on the number of employee who are not involved into conflict but also on the degree on which the organization was able to control that complex need of each employee which leads to their satisfaction (Figure 1).

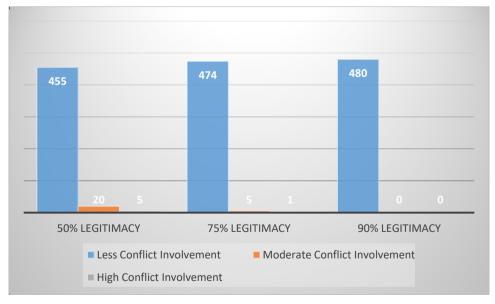


Figure 1. Comparison of employees' conflict involvement vis-à-vis degree of perceived pragmatic legitimacy

For Suchman (1995), legitimacy was attained because of frequent and intense communication with the organization's social surroundings. In this case, the model illustrates close proximity between supervisor and the subordinates which allows deeper communication which leads to organizational adjustment and adaptation (Everet, 2001). As such, organizations that monitor and respond to display of employees' perceptions and behaviour maximize the achievement of pragmatic legitimacy (*Assumption 2*). To this effect, a company would voluntarily report on activities if management perceived that those activities were expected by the employees in which it operates (Deegan, 2002; Deegan, Rankin & Voght, 2000; Cormier & Gordon, 2001).

Result of the simulation, moreover, conferred with the universal claim that organizational legitimacy is not only controlled by entities outside the organization but also on the effort of the organization to maintain a coalition of supportive and active employees (Pfeffer & Salancik, 1978) - agents that determines the power of legitimacy - by satisfying their felt needs. Legitimacy in the organization is, thus, attained by the display of positive response of employees whose felt need are properly addressed by the organization (Assumption 3). Such display reflects employees' high regard to the central authority's determination to meet their expectations (Aldrich & Fiol, 1994). Organizations that adhere to societal expectations, and that build an ongoing reputation for their appropriateness and correctness are viewed as trustworthy and reliable, which contribute to being accorded legitimacy (Brinlerhoff, 2005). Finally, this paper argued that the degree of pragmatic legitimacy of authority plays a significant role in determining organization behaviour and structure. This would minimize or even eradicate the problem on "persistent performance differences" among employees across organizations due to unmet needs.

IV. CONCLUSION

The Model on Pragmatic Legitimacy increases the exchange of relationship between an organization and its constituents. Decrease in pragmatic legitimacy reduces welfare and provides higher probability of organizational conflict. Yet, the strength of the pragmatic legitimacy does not depend only on the number of employee who are satisfied but also on the degree on which the organization was able to control that complex need of each employee which leads to their satisfaction. Thus, for pragmatic legitimacy to be beneficial, the organization must direct less in specific benefits for an individual employee and, instead, more responsive to the employees' larger interest.

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